Ministry of Government and Consumer Services Enterprise Financial Services Division Transfer Payment Ontario Branch

# **Engagement with ONN and Member Organizations**

June 2021



Transfer Payment Ontario Implementatio n Activities (MGCS)





### Purpose

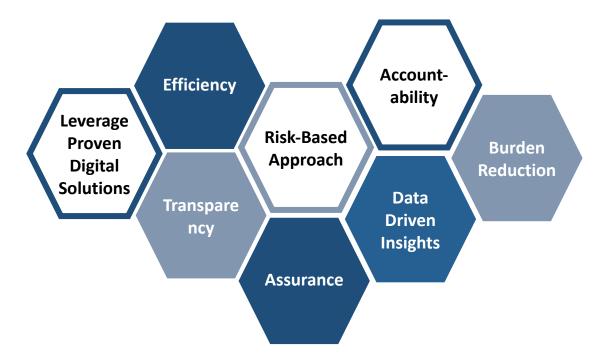
- To provide an overview of the Transfer Payment Ontario system (TPON) and how it is enabling the Transfer Payment (TP) Consolidation and Human and Social Services (HSS) TP initiatives.
- To highlight achievements to date with TPON implementation.



# **Enterprise Transfer Payment Ontario System**

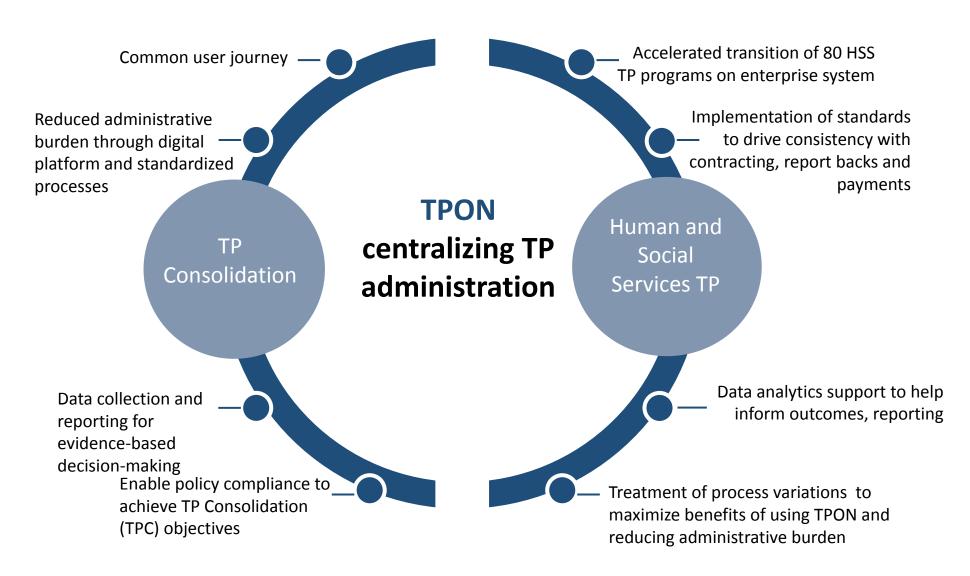
TPON is the centralized, integrated digital solution that can enable TP transformation activities at both ministry and enterprise levels.

- Citizen-centered and "digital first"
- Standardized and streamlined business processes
- Rationalization of data
- Consolidation of tools
- Alignment to government policy direction





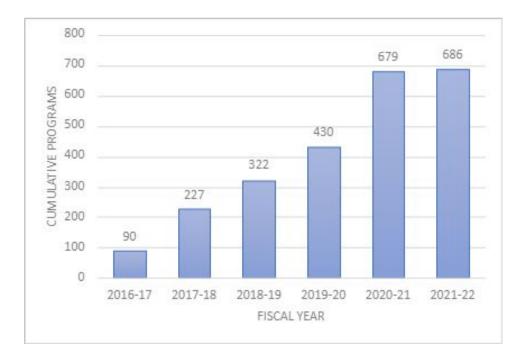
# **Enabling TP Consolidation and HSS TP**





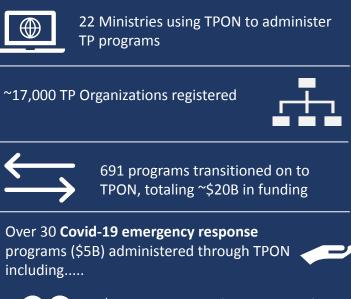
# **Increasing Uptake of TPON**

- Since 2016-17, there has been an increase of 596 unique TP program categories on TPON.
- Further, the TPC Operational Directive, effective January 1, 2021, establishes "TPON by default," requiring all new, time-limited and ongoing TP programs approved by TB/MBC to be administered through TPON.



Total # of TP Program Categories on TPON (cumulative) (as of May 14th, 2021)

# Transformation





\$460M to Personal Support Workers (TP organizations, individuals and families)

\$40M to Residential Relief Fund





Ontario Small Business Support Grant -\$2.9B+ paid to over 110K applicants to date

Ontario Tourism and Hospitality Small Business Support Grant





Upcoming in June/July: Private Career College PSW Program Ontario Tourism Recovery Program

- Engaged over 1,200 Transfer Payment Recipients (TPRs) in TPON implementation.
- Consolidated TP Agreements (TPAs) from an average of 3-to-1 contract per TPR, reducing the overall number of contracts by 60%.
- Reduced unnecessary and duplicative reporting frequency by 50% as well as administrative burden for Ministry staff and TPRs.
- Increased financial flexibility to ensure client needs are met based on actual need.
- Streamlined business process and roles across the ministry to ensure that TPs are managed consistently.
- Ministry of Children, Community and Social Services' TP Modernization

#### **Case Study: Christian Horizons**

Christian Horizons is a non-profit organization that receives approximately \$150M to deliver services for 17 different programs across the province for MCCSS.

#### Before

- Submit 1 budget package for each of the 5 ministry regions executing 5 different TP Agreements (1 for each region).
- Submit a total of 20 reports (i.e. 1 report quarterly for each region)
- All activities performed using through manual, excel-based processes

MCCSS TPON Modernization



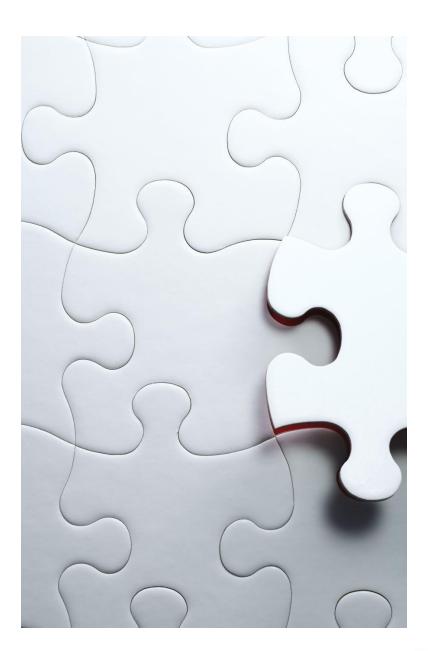
#### After

- Digitally submit 1 consolidated budget package and 1 TP agreement across the ministry using TPON.
- MCCSS staff collaborate to electronically review the submission and execute a single integrated contract.
- MCCSS reduced the number of reports to only 2 (an interim and final report), added greater financial flexibility and reduced the data elements collected by 30%.

- Ministry of Education's Priorities & Partnerships Fund (PPF)
- Consolidated TP agreements across 17 programs for PPF, reducing the number of contracts by ~85% (483 agreements to 76)
- \$0 net new cost for the ministry

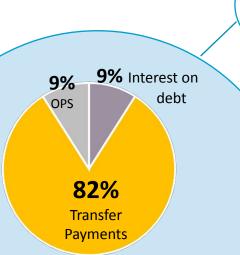
 Decommissioned an IT system in EDU that cost \$4 million to build and saved on future costs of building and sustainment for the ministry

# Human and Social **Services** Transfer Payment Initiative (MCCSS)





#### Background



EY Canada Line-by-Line Review of government spending found that transfer payments represent 82% of all government expenditures (2017/18) **Children, Community and Social Services** is one of the sectors with the most significant proportion of government spending

95% of social

**expenditures** flow through transfer

services

payments



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EY found that many different systems and processes are used to administer TPs with **limited information on outcomes achieved** 

There are **opportunities to deliver better services** for people if we **improve the way we manage transfer payments**  The Human and Social Services Transfer Payment (HSS TP) Initiative was created to act on these findings and create an efficient and coordinated approach to administering human and social service transfer payments.

The HSS TP vision is to create an efficient, effective and accountable human and social services system providing Ontarians with the right services at the right time.

The HSS TP Initiative is being led by the Ministry of Children, Community and Social Services and includes over **80 programs** from **10 ministries**\* and represents over \$8.6B in annual funding.

**Scope includes** human and social services programs funded through transfer payments by multiple ministries to support children, families and adults.

**Does not include** direct funding to individuals, capital funding or funding for First Nation-specific programming.



### **Current Transfer Payment Environment is Complex**

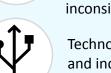


There is an absence of an overarching transfer payment administration strategy and governance framework



Delivery models are highly decentralized and unstandardized which creates duplication and inconsistency





Roles and responsibilities for transfer payment management vary across programs and ministries creating potential inconsistency and inefficiencies

Technologies are siloed, underutilized, and inconsistent across the transfer payment system <u>[7</u>]

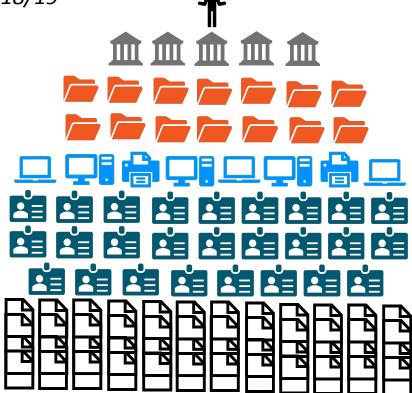
The capture, management, and sharing of internal transfer payment data is inconsistent and varies in quality and granularity impacting intelligence

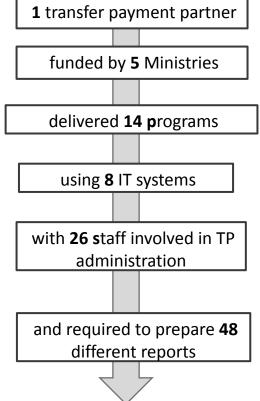


There is a lot of process complexity and variability across the business processes that support transfer payment administration

Our transfer payment partners agree that the burden is real. Here is a example of what one transfer payment partner

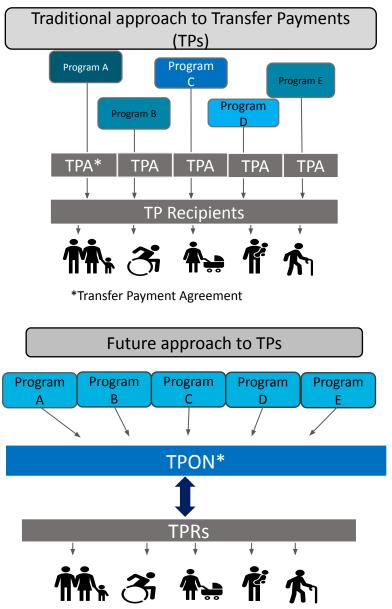
reported in FY 2018/19







### **Reducing Burden for TP Partners**



\*TPON is an enterprise-wide, web-based case management system for all of Ontario's TP programs. Who are the external stakeholders impacted by this change?

What is the current situation?

What is the solution?

How is this change helping TP partners?

What does this change mean for TP partners?

What benefits will TP partners gain from this change?

#### What will help us change?

and requirements, increasing duplication and administrative burden. This burden may impact the services delivered to end beneficiaries. Part of the solution lies in moving towards a more integrated and

TP partners receive funding from multiple ministries, with different processes

standardized approach to TP administration across ministries to improve consistency and reduce administrative burden for TPRs and government staff.

3200 distinct TP partners, including municipalities, non-governmental

organizations and umbrella organizations are estimated to be positively

impacted by the HSS TP Initiative.

By reducing administrative burden for TP partners so they can commit more time and resources to value added activities that will improve the delivery of human and social services for end beneficiaries.

TP partners will need to use a centralized IT system (TPON)\* and modify current business processes to align with standard business processes across all human and social service programs. We anticipate these changes will ultimately benefit TPRs.

Reduced administrative burden; improved data quality; improved user experience, and increased savings and efficiencies.\*\*

TP partners will be provided with tools and resources to manage any changes, including access to information, training and a customer support line for any technical questions.

\*Many TPRs are already using TPON

\*\* Efficiencies realized are intended to support more effective service delivery/focus on value-added actimp tario changes to funding allocations are not intended.



### **Phase 1 Goals and Successes**

A phased approach was taken to begin making progress towards the vision of achieving a more efficient human and social services system.

#### **GOALS:**

The following goals were identified to create consistency and streamline transfer payment management for transfer payment partners and government staff.

- Onboard 80 in-scope programs to a single, digital technology platform -Transfer Payment Ontario (TPON) – for transfer payment (TP) administration.
- 2. Implement initial phase of standardized business processes for TP administration.
- 3. Developing an HSS Common Outcomes Framework as a foundational tool and a single measurement framework that will outline priority areas for the HSS sector.
- 4. Provide Change Management tools to support transfer payment partners with the transformation underway across the sector.

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94% of in-scope HSS programs have been onboarded to Transfer Payment Ontario (TPON).\*

Began work on identifying common ---outcomes that can be achieved across all human and social service programs

> Change management activities have been created to support our many stakeholders to ensure they have the resources needed to manage change

#### SUCCESSES

Benefit pillars were developed

to ensure the HSS TP Initiative

is resulting in desirable

changes that will create a

more efficient TP

management system for

transfer payment partners.

HSS programs began implementing five standardized business processes for TP - administration and others will be implemented during future phases to further streamline TP administration for transfer payment partners.

62% of programs have already begun following applicable Phase 1 standardized business processes\*\*using TPON, the remaining 38% have plans to meet the standards before March 31, 2022.



\*Programs were onboarded to TPON as a result of the HSS TP Initiative and other related TP modernization initiatives underway within government

\*\*Not all programs aligned to all five standards by March 31, 2021; some had business rationale requiring flexible implementation to respect the integrity of the initiative as well as partner needs (e.g. deferral, principled variation)

### **Developing Standard Business Processes**

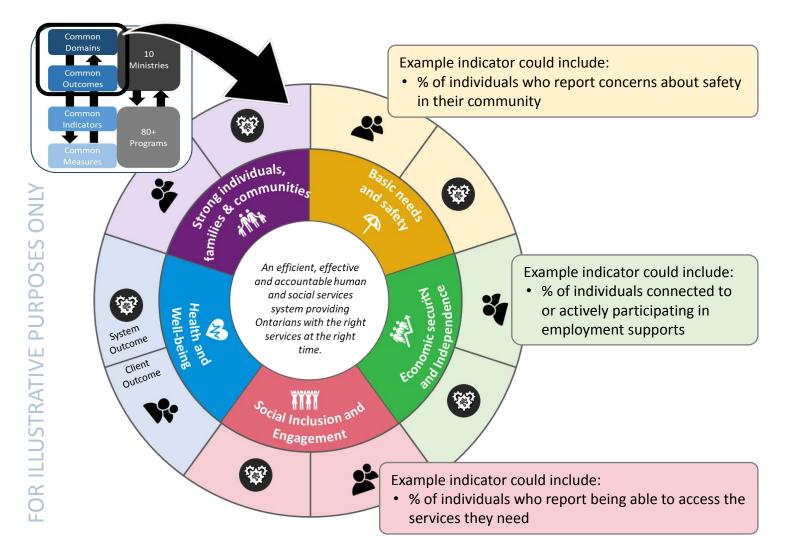
Standards are repeatable and consistent ways of working to simplify processes and reduce variation. For Phase 1 of this Initiative, five standards were co-designed across provincial ministries and reflect important considerations that have been raised by transfer payment partners. Each standard is anticipated to result in benefits for both the government and transfer payment partners.

Over	rarching Benefits Pil	lars	Phase 1 Standards	<b>Expected Benefits for TP partners</b>
	Reduced administrative burden	1)	Transfer payment agreement contracting will be done on TPON.	Reduction in process time and manual process steps so that less time is spent on
		2)	TPR partners are to electronically approve	administrative activities.
	Increased savings and efficiencies	their HSS contracts using TPON. This will reduce time and effort spent obtaining approval for contracts.	Cost savings associated with improvements made to TP administrative processes.*	
	Improved data quality and visibility	3)	TPON will be used by ministries to disburse funding to TP partners offering TP partners better visibility of all their HSS program	Reduction in number of IT systems to manage transfer payment agreements.
		4)	funding in one place.	Improved user experience.
	Improved user experience			
13	Improved line of sight between investments and outcomes	5)	TPR partners will submit business documents in TPON allowing HSS ministries to access them in one place, preventing TP partners from submitting the same documents to different ministries.	



#### Human & Social Services Sector Common Outcomes Framework (COF)

A single measurement framework and sector-wide tool all programs can integrate with and align against. It will provide a foundation and strategic-lens to achieve greater consistency in policy, program development and measurement.



#### **Core Development Principles**

- Focus on areas of maximum benefit for people, TPR partners, and government using a client-level and system-level lens.
- Engage and collaborate with partners
- Assess current state and identify opportunities for refinement by consulting end users.
- Recognize business requirements vary by program; understanding and managing variation is a requisite for standardization.
- Build and validate from what already exists; monitor and make required adjustments.
- Start small, set time for development, refine, and scale.



#### **Change Management**

The HSS TP Initiative is a complex project that requires changes to business practices and processes.



The Initiative is using the above pillars to effectively manage change of this magnitude.

#### Helping TP partners manage change



6500 funding relationships and 3200 distinct TPR partners including Municipalities, NGOs and Umbrella Organizations are estimated to be impacted by the HSS TP Initiative

- Taking a phased approach to project implementation to prevent overburdening TP partners
- Developed an external communications toolkit for ministries to share with TPR partners including an HSS TP Stock deck and FAQs.
- Prepared a resource for TPR partners describing Phase 1 HSS TP standards and how to access <u>TPON</u> <u>change management/training resources</u> to support them with this change.
- ✓ Working with provincial colleagues to offer TPON training sessions for TPR partners.
- Arranging meetings with municipal partners, umbrella organizations, and several TP partners to inform them about work underway and seek their feedback on TP process improvements.



### **Phase 2: Priority Areas Being Explored**

Phase 2 of the HSS TP Initiative aims to further decrease the administrative burden for government and transfer payment partners by implementing efficient and standardized processes related to risk and accountability, data and information, contracting and payment processing.





### **Moving Forward**

We are currently planning for longer-term opportunities by:

- Continuing to work on advancing the common outcomes framework and identifying common outcomes that can be achieved across all human and social service programs
- Reviewing standardization opportunities to implement during the next phase of the initiative (planning is underway and any feedback received from ONN members will help inform these activities)
- Continuing to engage internally and externally to inform our many stakeholders about work underway and equip partners with necessary tools and resources to manage change



